

KANSAS RACING AND GAMING COMMISSION

MINUTES – NOVEMBER 14, 2025

CALL TO ORDER (A.)

Chairman David Moses called the November 14, 2025, meeting to order at 10:00 a.m. The meeting was held at the Eisenhower State Office Building in Topeka, Kansas. Notice of this meeting was given to the public via the KRGC and Public Square websites and the agency's social media pages. Commissioners Brandon Jones, Mike Fleming, and Natalie Haag were also present. Chairman Moses welcomed Commissioner Haag to the commission. Others present included Executive Director Don Brownlee, Director of Administration, Audit, Budget, and Finance Brandi White, Director of Security Roger Bailey, Director of Gambling DJ Lopez, Director of Casino Operations Rick Wilson, IT Director Dennis Bachman and other staff. Commissioner Turnquist was absent.

Chairman Moses acknowledged the service of General Counsel Judy Taylor noting that many in the room have worked with Judy for many years. Chairman Moses shared that Judy had recently passed away since the last commission meeting. Chairman Moses wished Judy's family well and offer sympathies on behalf of the commission, commissioners, and staff. Staff Attorney James Bain served in Judy's stead.

MOTION, APPROVE AGENDA (B.)

Commissioner Fleming (Jones) moved to approve the agenda. Motion carried 4-0.

MOTION, APPROVE October 17, 2025 MEETING MINUTES (C.)

Commissioner Haag noted that the October minutes had multiple errors; a present commissioner was listed as absent, the times listed for executive session were inconsistent, and a commissioner's name was misspelled.

Commissioner Jones (Fleming) moved to approve the minutes of the October 17, 2025, meeting with the corrections noted by Commissioner Haag. Motion carried 3-0. Commissioner Haag abstained from the vote as she was not present for the October meeting.

MOTION, APPROVE CONSENT AGENDA (D.)

Commissioner Haag (Jones) moved to approve the consent agenda (six items). Motion carried 4-0.

LOTTERY GAMING FACILITY REPORTS/ITEMS; BOOT HILL CASINO & RESORT (E.1.a.)

Ryan Deutsch, General Manager, reported:

- October 2025 revenue numbers compared to October 2024:
 - Total gaming revenue decreased 1.64%
 - Total slot revenue was down 1.07%
 - Table games revenue was up 6.69%
- October 2025 Sports Wagering revenue numbers
 - Retail Sportsbook Revenue \$46,242.00
 - Down 41.42% from October 2024
 - Handle was \$317,098 down 29.02%
 - Hold was up 99.16%

- Digital Sportsbook Revenue: \$7,454,566.00
 - Up 8,828.92% from October 2024
 - Handle was \$129,011,122 up 5.07%
 - H o l d w a s u p 1 3 3 . 5 8 %
- November Events and Promotions:
 - 2x Tuesdays – Every Tuesday in November, Players Club members earn 2x reward points all day
 - Earn and Eat – Every Wednesday in November, Players Club members who earn 20 tier points, receive a \$10 food voucher
 - Table Games Hot Seats – Every Thursday from 5PM to 10PM, random Players Club members at table games are drawn to receive a free play prize
 - Double Free Play Fridays – select Players Club members invited to visit on Fridays to double their free play offer
 - Free Hat Giveaway – Saturday, November 8
 - Vacuum Giveaway for select Players Club members on Sunday, November 16
 - VIP Hot Seats Saturday, November 22
 - Black Friday Offers for select Players Club members on November 26 – Sunday, November 30
 - Jackpot Encore Drawing – Jackpot winners have a chance to win their jackpot again at a drawing on November 28
 - Charity Match Hot Seats – Saturdays – Winners select a free play prize and pick a local charity for us to match their prize to with a cash donation
- Upcoming Entertainment & Events
 - MercyMe – November 7
 - DC Takeover with Randy Rogers, Casey Donahew, Josh Abbott Band – December 5
- Chairman Moses asked that each General Manager give a brief summary about their facility and themselves. General Manager Deutsch explained that of the four KELA facilities Boot Hill was the first to open in 2009. The facility will celebrate its 16th anniversary on December 15th. General Manager Deutsch shared that he has been in Dodge City since 2011, that he is from the Topeka area, went to Washburn University, lived in Kansas City for three to four years before moving with his wife to Dodge City, began working with the facility as a financial analyst, planned to only be in Dodge City for a few years and here we are fifteen years later. General Manager Deutsch said that he, his wife, and their three daughters see the area as home. Chairman Moses noted that that General Manager Deutsch did not mention that he is a scratch golfer. General Manager Deutsch explained that he played golf on the mini-tour circuit before coming to work at the facility.

LOTTERY GAMING
FACILITY
REPORTS/ITEMS;
KANSAS STAR

Alli Kuplen, General Manager, reported:

- October 2025 revenue numbers compared to October 2024:
 - Total gross gaming revenue was increased 11.2%
 - Total slot revenue up 12.5%
 - Table games revenue up 4.2%

(E.2.a.)

- October 2025 Sports Wagering revenue
 - Retail Sportsbook Revenue \$111,800.00
 - Up compared to October 2024's revenue of \$67,300.00
 - Digital Sportsbook Revenue: \$4,100,000.00
 - Up from October 2024's revenue of \$3,020,000.00.
 - Handle was \$112,500,000.00
- October 2025 Sports Wagering
 - The total handle in retail was over \$1.6 Million for October. This was up over \$400k from September.
 - The handle was led by the NFL at 40%. This was followed by College Football at 35%, Basketball at 11%, Baseball at 7%, UFC at 5% and Soccer, Tennis and Golf rounded out the handle.
 - The total handle online in October was \$97 Million.
 - The largest winning wager in retail was a \$20,000 straight bet on the Kansas City Chiefs over the Detroit Lions on 10/12. The wager paid out \$33,513.
 - The largest losing wager in retail was a \$20,000 straight bet on the Dallas Cowboys over the Carolina Panthers on 10/12.
- Upcoming Events and Promotions:
 - Double Down | Friday and Saturdays in November | 10am - 11:59pm
 - Sit & Go Slot Tournament | Thursdays in November | 5pm - 8pm
 - Warming Mat Gift Giveaway | Friday, November 7 | 4pm - 9pm
 - 6 Pack Packing Cubes Gift Giveaway | Friday, November 14 | 4pm - 9pm
 - Travel Pillow Gift Giveaway | Friday, November 21 | 4pm - 9pm
 - 6K Elite Giveaway Host Event | Saturdays in November | 7pm - 8pm
 - VVIP Holiday Shopping Event | Saturday, November 8 | 4pm - 7pm
 - VIP Patron Event | Saturday, November 15 | 6pm - 7:30pm
 - \$20,000 Craze Drawings | Saturdays, November 22 & 29 | 7pm - 9:15pm
 - VIP Silent Auction | Friday, November 28 | 5pm - 8pm
 - Trees of Hope | December 1 - 21
- Upcoming Entertainment & Events:
 - Kansas Sheriff's Association | Event Center & Arena | Monday - Thursday, November 3-5
 - Kansas PANDO Conference | Arena | Friday & Saturday November 7 & 8
 - National Finals Steer Roping | Arena | Friday - Sunday November 14 - 16
 - Prairie Circuit Rodeo | Arena | Wednesday - Sunday November 19 - 23
 - Rodney Carrington | Arena | December 13
 - Midland | Arena | December 18
- General Manager Kuplen explained that Kansas Star opened in December of 2011 and has seen great success since. General

Manager Kuplen shared that she was a part of the opening team in 2011 as a slot operations manager. General Manager Kuplen said she is originally from North Iowa and started in 2006 at Diamond Joe Worth which is another Boyd Gaming property. General Manager Kuplen noted that casino gaming is typically a nomadic industry and it is rare for someone to stay at the same property for a long time.

LOTTERY GAMING
FACILITY
REPORTS/ITEMS;
HOLLYWOOD
CASINO AT KANSAS
SPEEDWAY
(E.3.a.)

Lydia Garvey, General Manager, reported:

- October 2025 admissions were down 0.4% compared to October 2024
- October 2025 revenue numbers compared to October 2024:
 - Total gross gaming revenue increased 8.2%
 - Slot revenue increased 8.7%
 - Table games revenue increased 3.4%
- October 2025 Sports Wagering revenue numbers
 - Retail Sportsbook Taxable Revenue: \$436,564.00
 - Up over 6,000 % compared to October 2024
 - Handle was \$4.3 million, a decrease of 39.6%
 - Top Sports
 - NFL was 49% of handle
 - NCAA Football was 26% of handle
 - MLB was 11% of handle
 - Digital Sportsbook Taxable Revenue: \$362,724.00
 - Down 59.9% compared to October 2024
 - Handle was \$10,000,000.00 down 20% compared to prior year.
 - Digital Sportsbook: Top Sports
 - NFL was 41% of handle
 - NCAA Football was 26% of handle
 - MLB was 12% of handle
 - The top three events by handle in both the retail and mobile sportsbooks were all Chiefs' Game.
- On November 6th, Hollywood's parent company, Penn Entertainment, announced a mutual and amicable decision with ESPN for an early termination of the online sports betting agreement. Pending any needed regulatory approvals the retail sportsbook will become "The Sportsbook" and the online sportsbook offering will be rebranded as "The Score Bet". The transition allows the facility to be a more regionally focused player with The Score Bet and without the significant annual expenditure to ESPN there will be an opportunity to adjust marketing and promotions to be more active. Especially since as additional competition is joining the Kansas City area on December 1st with Missouri sports wagering going live.
- Recent/Upcoming Events and Promotions:
 - November 7 – Turkey Feather Pick Your Prize
 - November 8 – Turkey Hi-Lo
 - November 11 – PENN Heroes Veteran's Day Bonus
 - November 16 - KC/Denver Watch & Win
 - November 22 – Holiday Gift Card Giveaway

- November 26 – Holiday Pie Giveaway
- December 2 – Candy Canines
- December 5 - \$50,000 Great Candy Lane Race
- The Speedway opened in February of 2012. The managing partner is Kansas Entertainment which is a joint venture between NASCAR and Penn Entertainment. The facility has slots, table games, poker room, sports book, four dining options, and over 500 team members. General Manager Garvey shared that she has been in gaming almost 30 years, she is originally from Omaha and started in Council Bluffs back when it was Harvey's, spent 16 years in that market, went out to Las Vegas for four and a half years, joined Penn in 2016 at St. Louis before going to Joliet, and then landing here in Kansas.
- Commissioner Fleming asked if there were any updates on the hotel. General Manager Garvey explained that they continue to work with the developer, Prime Consulting is doing the main part of the development. The project is on track and is currently pending some approvals from the Unified Government on utilities. It will be a 140-room hotel with a third-party dining option as well as in-house three-meal period, bar and lounge overlooking the Speedway, and connected to the casino by a roughly 60-foot-enclosed climate-controlled walkway at the West entrance. Chairman Moses asked if the flag had been determined. General Manager Garvey explained that she could not disclose the flag currently because the franchise agreement is not signed yet, but that she believes the commission will be happy with the partnership. Chairman Moses asked if the hotel plans include conference rooms. General Manager Garvey confirmed that there will be a small conference room in the hotel and plans to redevelop the former buffet space into meeting space. Chairman Moses asked if the hotel would be compliant with NCAA requirements to allow teams to stay there. General Manager Garvey said that she does not for sure, but that based on what is expected of the hotel that they would meet the requirements. Chairman Moses noted that his question stems from the big football game occurring just off of the facility premises and whether future events would allow for the teams to stay at the new hotel.

LOTTERY GAMING
FACILITY
REPORTS/ITEMS;
KANSAS CROSSING
CASINO
(E.4.a.)

Jeff McKain, General Manager, reported:

- October 2025 admissions increased 1.4% compared to October 2024
- October 2025 revenue numbers compared to October 2024:
 - Coin in increased 5.2%
 - Table games drop increased 2.3%
 - Net gaming revenue was up 2.3%
- October 2025 Sports Wagering revenue numbers
 - Retail Sportsbook Taxable Revenue: \$120,272.00
 - Up compared to October 2024's loss of \$46,625.00
 - Retail wagers were down 31%.
 - Digital Sportsbook Taxable Revenue: \$2,747,929.00
 - Up compared to October 2024's revenue of 438,095

- Digital wagers were up 6.1%
- Top Sports by Handle
 - NFL
 - NCAA Football
 - MLB
- Largest winning wager was \$7,000 on the Dodgers vs. Reds
- Largest losing wager was \$30,000 on the Rams vs 49ers
- Events and Promotions:
 - October
 - Kiosk games on Mondays and Tuesdays.
 - *Camp 49* promotions every Wednesday.
 - *Monster Match* promotion every Saturday.
 - Casino gifts on Sundays.
 - November
 - Kiosk games on Mondays and Tuesdays.
 - *Camp 49* promotions every Wednesday.
 - Hot Seats every Friday.
 - *Fast Cash* promotion on Saturdays.
 - Casino gifts on Sundays.
- General Manager McKain explained that he has been in the business since 1996. General Manager McKain said he started out in Missouri, did a little work in Mississippi, spent 15 years in the Shreveport-Bossier area, grew up in Wellington, KS so it was nice to come back to the Kansas area, grew up with his wife so she also has family in the area. As far as the casino, it opened 2017 located on the corner of I-469 in Pittsburg. The smallest casino in Kansas, about 18,000sqft of actual gaming floor, a small entertainment area that is 7,500sqft, about 577 slot machines, 16 table-games, and 200 employees that do a great job.
- Commissioner Fleming asked what the status of bypass project in Pittsburg. General Manager McKain explained that KDOT has plans that have been presented to the City of Pittsburg, they are going to stay on the current bypass and add several roundabouts. Commissioner Fleming noted that he saw plans that would direct the bypass 2 miles west of the facility and then wrap back towards the facility. General Manager McKain explained that the project has been ongoing for over 20 years and that original plan is no longer as popular as it was when first proposed, so they came and reassessed and did a full review of the area.

HISTORICAL HORSE
RACING FACILITY
LICENSEE

Director of Gambling DJ Lopez reported the following:

- Construction continues and the anticipated opening remains December 15th.

REPORTS/ITEMS;
GILLEY'S
(E.5.a.)

- Chairman Moses noted that the social media campaign has amped up, they have announced performances for the first 15-days, they are really trying to hire people.
- Director Lopez said that he believes the commission will be pleasantly surprised when they enter the facility.
- Commissioner Fleming asked if commissioners were still invited to the opening. Executive Director Brownlee confirmed that was true.

COMMISSION ITEMS –
OLD BUSINESS; (F.)

There was no old business.

COMMISSION ITEMS –
NEW BUSINESS; (G.)

There was no new business.

PUBLIC COMMENTS
(H.)

STAFF REPORTS
(I.1. and I.2.)

Garrett Rogers, Paralegal, reported on both the Voluntary Exclusion Program and Sports Wagering Exclusion Program statistics for October 2025.

- Commissioner Haag asked what happens if a VEP is found on the gaming floor. Mr. Rogers explained that the VEP will be removed, any winnings forfeited, and at the field agent's discretion local law enforcement may be called to issue a criminal trespass.

Director of Gambling DJ Lopez reported:

- The grand opening for Gilley's is anticipated to be December 15th.
- KRGC has hired all support staff with the exception of one enforcement agent, Director of Casino Operations Rick Wilson has reported that there is a good candidate being considered. Current KRGC staff for the HHR facility include a supervisor, six agents, a licensing officer, and one auditor. Over the last few weeks, those team members have gone through training and orientation to prepare for the facility's opening.
- One of the contracted gaming laboratories provided training on how HHR terminals operate to include how those pools operate and testing of those terminals. This training was provided to the KRGC HHR facility staff and select staff from the KRGC Topeka office.
- This week a representative from one of the agency's operating systems provided training on how their system operates.
- Over the next few weeks, KRGC facility staff will continue trainings on HHR topics such as a review of the memorandum of understanding and policies between KRGC and Wichita GC Charities.

- Lines of communication between KRGC and live horse racing industry stakeholders are ongoing.
- Currently the Kansas-Bred program has 158 horses registered and it is anticipated to grow nearing foal season.
- Garrett Rogers is working with live horse racing industry stakeholders on several requests. One such request is to have the breed registry forms translated into Spanish. Another is to have a recorded video of how to fill out breed registry paperwork, staff is currently reviewing this request.
- There is not much to update since the last report on the Eureka Downs track. Dr. Lopez remains in contact with General Manager Michael Weiss. Clean-up and work continue at the track with a lot of volunteer support. Work on the track surface remains a bit of a challenge. General Manager Weiss reports that he was hoping to have the civil engineers' plans by the end of this week and a cost analysis of the track work. Some of the challenges they face are the shutdown of the federal government and not being able to communicate with the Army Core of Engineers. There is a stream that runs to the South and Southeast of the track that contributes to a lot of the washout there. Communication needs to be made with the Army Core of Engineers on how to address that issue. With the reopening of the federal government, KRGC is hopeful that the Eureka Downs track will be able to make some headway.

Executive Director Brownlee reported:

- KRGC staff wishes to welcome Commissioner Haag to the commission.
- Introduced executive staff: Staff Attorney James Bain, Director of Administration, Audit, Budget, and Finance Brandi White, Director of Security Roger Bailey, Director of IT Dennis Bachman, IT Manager Dan Lake, Legal Assistant Garrett Rogers, Director of Casino Operations Rick Wilson, and Director of Gambling DJ Lopez. Absent was Government Relations Manager Randy Evans. Chairman Moses noted that two other KRGC staff members were present in the audience. Executive Director Brownlee introduced IT staff members Triston Burr and Alex Montgomery.
- The state's Division of Budget has reviewed the KRGC budget that the commission approved in September and has made their recommendations for the Governor. KRGC has briefly reviewed the recommendation, and it appears that the budget was accepted with only a few minor dollars difference. KRGC has no intention of appealing the recommendation because the recommendation is

close to KRGC's initial request. The process looks good going into the legislative session.

- Commissioner Haag asked if the KRGC budget must also be presented to the legislative committee that is running a parallel budget process. Executive Director Brownlee confirmed that it does and that it is a little convoluted these days because the legislative body is running their own budget aside from the Governor's Office, which is running the traditional budget process. KRGC does have budget committees that it reports to during the legislative session. KRGC's first obstacle is to get the governor's approval and then report through committee. Commissioner Haag noted that the committee is currently having discussions and asked if KRGC has been called to provide information. Executive Director Brownlee responded that neither this year nor last year did the committee request input from KRGC.
- The next commission meeting is scheduled for December 12th at 10:00a.m. here in Topeka. Chairman Moses noted that Commissioner Jones has previously shared that he may have a scheduling conflict with the December meeting.
- Chairman Moses shared that he was in a situation where he was reviewing a file for another client and there was discussion about an individual involved openly running an illegal gambling operation, that was being handled by local law enforcement. Chairman Moses said that during his review he encouraged local enforcement to follow-up on the illegal gambling aspect of the situation which prompted the question of whether KRGC was available as an educational resource to local law enforcement and assisting with enforcement. Executive Director Brownlee explained that the illegal gaming investigation team along with staff attorney James Bain attended the Sheriff's Association meeting that was going on at Kansas Star and gave a presentation on illegal gambling around the state what to look for, what KRGC's involvement is, how we are available to help, what we can do to help to the association. KRGC has three agents to cover the entire state, so the agency's focus is to work with local law enforcement. If local law enforcement sees something that they think might not be right, they can let KRGC know, at their request KRGC will walk them through it if they want to, or depending on the state of the machine, KRGC may act itself. Chairman Moses noted that this issue is not just for machines but also dice games and the like would be included in the agency's bailiwick. Executive Director Brownlee confirmed that was true and that the unit also covers

illegal sports wagering. Chairman Moses asked if the agency had the chance to the same presentation to the Kansas Police Officer's Association (KPOA). Executive Director Brownlee responded that the agency has not had the opportunity to give the presentation to the KPOA or the Chiefs of Police Association but that he recalls that Judy, in the past, had addressed the County and District Attorney's Association. The agency's focus on illegal gambling machines has been mostly through the forfeiture process mainly because for criminal charges the county and district attorneys around the state are all short-staffed and they have people crimes and property crimes that way exceed illegal gambling machines. Their focus, understandably, is on the more serious crime. The agency tries to dissuade the illegal gambling machines through forfeiture procedures; seizing the machines and working through the legal system to forfeit the machines, and ultimately, destroying them. Executive Director Brownlee shared that within the last several months KRGC is hearing more conversation from entities that want the state to get involved in creating statutes to define illegal gambling machines. The administration has been hesitant to open that issue up in the past, it is coming to a head now, so there may be more focus on that in this next legislative session. Executive Director Brownlee said that as the discussions progress, he will keep the commission informed. Chairman Moses encouraged KRGC staff to reach out to city level partners to be sure they are aware of the agency as a resource. Chairman Moses asked if Executive Director Brownlee would like for Commissioners to direct inquiries to him when contacted directly. Executive Director Brownlee confirmed he would. Executive Director Brownlee noted that the City of Wichita is very aggressive on illegal gambling, that KRGC has worked with the Wichita Police Department probably more than any other entity in the state, they have seized more machines than the rest of the state put together, they are very active and have been an excellent partner to KRGC on illegal gambling. Chairman Moses said that the district attorney does not shy away from those cases, but he does recognize the fact that county and district attorneys are short-handed.

MOTION, EXECUTIVE
SESSION;
CONFIDENTIAL
BACKGROUND
REPORTS
(J.1.)

Commissioner Fleming (Haag) moved that the Commission go into executive session for purpose of reviewing confidential background reports presented today by the commission's security division. In addition to the commissioners, the confidential background reports portion included the executive director, director of security, and staff attorney James Bain. The total time for the executive session was anticipated to be twenty-seven (27) minutes until 11:25 a.m. No action is to be taken in executive session, and

the subjects discussed are to be limited as previously described. A full record of this motion is to be maintained as part of the permanent record of the Kansas Racing and Gaming Commission. At the conclusion of the executive session, the meeting is to be continued in open session. The motion carried 4-0, and the meeting was adjourned to executive session at 10:58 a.m.

RECONVENE
(J.2.)

The commission meeting returned to open session at 11:25 a.m. with Chairman Moses, Commissioner Jones, Commissioner Flemming, and Commissioner Haag present.

MOTIONS ON
LICENSE
APPLICATIONS
(L.)

Commissioner Jones (Fleming) moved to *table one* license application and *approve the remaining 226* license applications from the November 14, 2025, list of background reports referred to the commission for action. The motion carried 3-0. Commissioner Haag abstained from the vote.

OTHER BUSINESS;
(M.)

There were no other items for discussion or motion.

ADJOURNMENT
(N.)

Chairman Moses stated that the December 12, 2025, commission meeting will begin at 10:00 a.m. for an in-person meeting at the Eisenhower State Office Building in Topeka, Kansas.

SUBMITTED BY:



Brandon Jones
Vice Chairman

Commissioner Fleming (Haag) moved to adjourn the meeting. Motion passed 4-0. The meeting was adjourned at 11:23 a.m.

APPROVED BY:



David Moses
Chairman