



- Free Hot Dog Day (7/16/25)
  - Dodge City Days Party Pit
  - Dodge City Days Promotions
  - 2x Tuesdays – Every Tuesday in August: Players Club members earn 2x reward points
  - Double Your Free Play - Fridays
  - Blackjack Tournaments – Saturdays
  - Summer's Last Splash – Hot Seat Drawings every Saturday for free play prizes and bonus entries
  - Ongoing Food & Beverage Promotions
  - VIP Chiefs Promotion – VIP Tier Point Race and Drawing for Eagles vs. Chiefs Prize Packages
  - Jackpot Encore Drawing – Jackpot winners have a chance to win their jackpot again at a drawing on August 29
  - Summer's Last Splash – Saturdays in August; includes hot seats and grand prize drawings; over \$18,000 in cash and free play prizes
- Upcoming Entertainment & Events
  - Carlos Mencia – August 29
  - Hairball – September 20
  - MercyMe – November 7
- General Manager Deutsch noted that this past week the facility had the groundbreaking for the new hotel. The Best Western Glow at the Casino will feature 102 rooms and has a grand opening scheduled for late 2026.
- General Manager Deutsch reported that during Dodge City Days, July 24<sup>th</sup> – August 3<sup>rd</sup>, the facility's visitation was up 8.8% and revenue was up 4.75% over that ten-day period.
- General Manager Deutsch also noted that the Fire Sides Restaurant is preparing for a big renovation. Starting September 2<sup>nd</sup>, the restaurant will be closed for 60 days while renovations are ongoing. A temporary restaurant will be set up by the DraftKings sportsbook bar. There will also be food-trucks to assist with food and beverage on the weekends. The facility is looking forward to the opening of the new restaurant in the beginning of November.
- General Manager Deutsch reported that the Golden Mesa in Guymon, OK, the facility's closest competitor, is getting ready for their grand opening for their expansion on August 22<sup>nd</sup>. The facility has had a soft opening over the last couple weeks. The expansion involves doubling their casino floor size, adding a 100-room hotel, a restaurant, and an RV park. General Manager Deutsch said that they do expect this to have some impact on the competing markets.
  - Chairman Moses asked which nation is affiliated with the Golden Mesa. General Manager Deutsch said that the Chickasaw nation manages the facility, but he could not recall if another nation owns the facility. Chairman Moses noted that the facility across from Gilley's has put \$200M into enhancements for the facility and shared he was curious if the facilities were owned by the same nation. Chairman Moses said that he believed that the Wyandotte nation owns the Park City facility. Executive Director Brownlee affirmed that was correct. General Manager

LOTTERY GAMING  
FACILITY  
REPORTS/ITEMS;  
KANSAS STAR  
(E.2.a.)

Deutsch recalled that he read the Golden Mesa's enhancement was around \$70M-\$80M.

Paul Stegner, Assistant General Manager, reported:

- July 2025 revenue numbers compared to July 2024:
  - Total gross gaming revenue was up 10.5%
  - Total slot revenue up 8.8%
  - Table games revenue up 21.85%
- July 2025 Sports Wagering revenue
  - Retail Sportsbook Revenue \$41,600.00.
    - Up compared to July 2024's revenue of \$39,100.00.
  - Digital Sportsbook Revenue: \$3,400,000.00
    - Flat compared to July 2024's revenue of \$3,400,000.00.
- July 2025 Sports Wagering
  - \$35.9 million was wagered on FanDuel online in July.
  - The total handle in retail was \$511k for July. This was up Year over Year.
  - The handle was led by Major League Baseball at 69%. This was followed by Basketball at 17%, UFC at 7% and Soccer, Tennis and Golf rounded at the handle.
  - The Aftershocks winning TBT brought added interest to the tournament in July, usually a very slow month.
- Upcoming Events and Promotions:
  - Double Down | Friday and Saturdays in August | 10am -11:59pm
  - Sit and Go Slot Tournament | Thursdays in August | 5pm - 8pm
  - 95pc Toolkit Gift Giveaway | Friday, August 8 | 4pm - 9pm
  - Stanley Power Strip | Friday, August 15 | 4pm - 9pm
  - Hand Drill Gift Giveaway | Friday, August 22 | 4pm - 9pm
  - Pizza Oven Gift Giveaway | Friday, August 29 | 4pm - 9pm
  - VIP Slot Pull | Saturday, August 9 | 3pm - 9pm
  - VIP Slot Tournament | Saturday, August 16 & 23 | 5pm – 8pm
  - Ninja Earning Event | Thursday, August 28-August 30
- Upcoming Entertainment & Events:
  - The All-American Rejects | Arena | August 29
  - Midland | Arena | December 18
- Commissioner Turnquist asked what the increase in revenue is generally attributed to. Assistant General Manager Stegner explained that the facility is seeing a lot of additional trips from high-worth segment and that has been growing and so the facility has been tailoring the VIP promotions to that group.

LOTTERY GAMING  
FACILITY  
REPORTS/ITEMS;  
HOLLYWOOD CASINO  
AT KANSAS  
SPEEDWAY  
(E.3.a.)

Lydia Garvey, General Manager, reported:

- July 2025 admissions were down 0.6% compared to July 2024
- July 2025 revenue numbers compared to July 2024:
  - Total gross gaming revenue increased 7.4%
  - Slot revenue increased 6.2%
  - Table games revenue increased 17.7%
- July 2025 Sports Wagering revenue numbers
  - Retail Sportsbook Taxable Revenue: \$228,197.00
    - Down 20.7% from July 2024.

- Handle was \$1.93M, down 17%
  - Handle percentages: MLB 71%, WNBA 6%, and UFC 4%
- Digital Sportsbook Taxable Revenue: \$381,778.00
  - Up 50.8% from July 2024.
  - Handle was \$4.6M, down 21%
  - Handle percentages: MLB 63%, TT Elite Series 13%, WNBA 8%,
- Recent/Upcoming Events and Promotions:
  - August 1 - \$200,000 Progressive Board
  - August 2 – Break the Bank
  - August 7 – PENN Play App Summer Spin & Win
  - August 16 – Coca Cola Giveaway
  - August 24 – VIP Brunch
  - September 1 – PENN Sports Play Bonus
  - September 5 – KC Chiefs vs LA Chargers Watch Party
  - Thursdays in September - \$35,000 Sizzlin September Slot Tournaments
- Commissioner Turnquist asked if there was any update on the facility's hotel. General Manager Garvey explained that the developers meet with the neighborhood committee on the 28<sup>th</sup>, then they will have their first plan submission to the unified government on September 8<sup>th</sup>, so at the next meeting General Manager Garvey can share what was in that plan submission. Chairman Moses asked if they were able to disclose the flag. General Manager Garvey explained that they have not been able to but are very hopeful that will be wrapped up soon. General Manager Garvey noted that both options being considered are great, so if they do not get their first pick the facility will still have a great brand.

LOTTERY GAMING  
FACILITY  
REPORTS/ITEMS;  
KANSAS CROSSING  
CASINO  
(E.4.a.)

Jeff McKain, General Manager, reported:

- July 2025 admissions were up 7.6% compared to July 2024
- July 2025 revenue numbers compared to July 2024:
  - Coin in was up 1.5%
  - Table game drop was up 1.8%
  - Net gaming revenue was up 6.1%
- July 2025 Sports Wagering revenue numbers
  - Retail Sportsbook Taxable Revenue: \$26,402.00
    - Up compared to July 2024's loss of \$42,946
    - Retail wagers were down 59%.
    - Top Sports: MLB, NFL, and Table Tennis
    - Largest winning wager was on Scotty Scheffler to win the US Open Championship for \$6,600.00
    - Largest losing wager was on baseball, Seattle v. New York, at \$12,000.
  - Digital Sportsbook Taxable Revenue: \$318,462.00
    - Down compared to July 2024's revenue of \$1,268,360.00
    - Digital wagers were up 272%
- Events and Promotions:

- July
  - Kiosk games on Mondays and Tuesdays.
  - **Camp 49** promotions every Wednesday.
  - **Cash Climb** promotion every Friday.
  - **Tier Multiplier** promotion on Saturdays.
  - Casino gifts on Sundays.
  - Entertainment included The Mix Tapes (12th) and Gary Allen outdoors (19th)
- August
  - Kiosk games on Mondays and Tuesdays.
  - **Camp 49** promotions every Wednesday.
  - Hot Seats every Thursday
  - **Money Drum** promotion every Friday.
  - **Game Night** promotion every Saturday.
  - Casino gifts on Sundays.

HISTORICAL HORSE  
RACING FACILITY  
LICENSEE  
REPORTS/ITEMS;  
GILLEY'S  
(E.5.a.)

Scott Beeler, Gilley's Representative, reported:

- In Mr. Watkin's stead Seamus Wamsley attended the meeting.
- To the Chairman's earlier question regarding the Guymon, OK facility, Mr. Beeler said he believes that the facility is owned by the Shawnee nation but partners with the Chickasaw nation for the facility's management.
- Construction is coming along. Mr. Beeler noted that at the last meeting he said that the finish work was beginning and emphasized that the finish work will take a lot longer than the super structure just due to the technical aspects of it. The exciting point is that just this last week they have started doing the finish flooring which includes carpet and the terrazzo flooring. Escalators are also going in now.
- Chairman Moses asked if plans have been made for a soft opening and then a grand opening. Mr. Beeler responded that it was the plan, a soft opening and then a grand opening. Chairman Moses asked if there has been any discussion about what the facility will do for the grand opening. Mr. Beeler said that he did not have a good answer and would need to look into it.
- Chairman Moses asked if Bel Aire provide support for utilities, law enforcement, and safety. Mr. Beeler said that his general understanding is that it is all Park City. Chairman Moses said that he thinks the grand opening will bring in more people to Park City than they are used to and there is a question of whether the sheriff will provide additional support. Mr. Beeler said that he would make a note to make sure Gilley's general manager is aware of the question. Chairman Moses commented that, with his law enforcement background and living in the area, he could only imagine that a successful grand opening would generate as many people coming into the community as live in the community, if not more, so it could be difficult for law enforcement to safely police the area during the grand opening. Mr. Beeler said that he

would make the comment known and ask that facility management coordinate with the chief at Park City to be sure it is covered.

COMMISSION ITEMS –  
OLD BUSINESS (F.)

There was no old business.

COMMISSION ITEMS –  
NEW BUSINESS (G.)

There was no old business.

PUBLIC COMMENTS  
(H.)

There were no public comments

STAFF REPORTS  
(I.1. and I.2.)

Garrett Rogers, Paralegal, reported on both the Voluntary Exclusion Program and Sports Wagering Exclusion Program statistics for the months of July 2025 and the 2025 Kansas Gambling Survey Executive Summary, available at <https://www.kdads.ks.gov/services-programs/behavioral-health/problem-gambling/-fsiteid-1#!/>

- Commissioner Fleming noted that the report states that “the number of Kansans at moderate or high risk for problem gambling has more than tripled since 2017” and asked if the survey data indicate why. Mr. Rogers responded that in the preface of the report it is noted that there has been an expansion in gaming in Kansas that partially explains the increase.
- Commissioner Turnquist asked how many questionnaires were sent out versus the amount that responded. Mr. Rogers answered that he did not know how many surveys were sent out as the survey was online, but that there were 1,645 respondents. Commissioner Turnquist asked if the online survey was open to the public or only counselors and those seeking treatment. Mr. Rogers explained that the report was done online via a purchase panel from a market research group. Commissioner Turnquist noted that he shared an article with Government Relations Manager Randy Evans. Mr. Evans explained that the article regards a college including in their curriculum a course on the psychological and statistical issues relating to sports wagering.
- Chairman Moses asked if the survey was sent out to people randomly or did it require someone to reach out to gain access. Mr. Rogers responded that he was unsure how the respondents were informed of the survey but he could reach out to the Kansas Department of Aging and Disability Services to find out.
- Chairman Moses noted an eight-year gap between the 2017 and 2025 surveys and asked if this survey is required by regulation or if it is done at the agency’s discretion. Mr. Rogers responded that it is done at the agency’s discretion, however the surveyor’s recommendation is to

conduct the study from every three to five years. Chairman Moses asked if it was known why that did not happen and why it did suddenly happen. Mr. Rogers responded that he did not know why the survey was not conducted sooner, but the survey was spurred in part by inquiries by KRGC staff and the Kansas Coalition on Problem Gambling.

- Chairman Moses asked if the survey questions were developed by an independent group without a “dog in the fight”. Mr. Rogers explained that many of the questions in the survey were holdovers from the 2017 study so that the data could be compared year-to-year. Mr. Rogers further explained that the subject of the new questions was determined by KDADS, but that the questions themselves were crafted by Learning Tree a third-party that has no dog in the problem gambling fight.
- Chairman Moses asked who the survey is distributed to without having to find it online. Mr. Rogers responded that he believes the intent is to share the information with legislators and members of KDADS executive staff, but that he had not been told expressly that there was a target audience.
- Commissioner Fleming commented that hearing Mr. Rogers’ recitation of the numbers is a little alarming, but to some extent the survey results are anticipated, when you expand gaming more people suffer from addiction problems. Commissioner Fleming asked if this rate of increase was not anticipated. Mr. Rogers responded that it depends on who is asked, saying that when you ask someone who is at one end of the problem gambling “fight” they may tell you yes this is alarming while another perspective may be that this anticipated and fine.
- Chairman Moses noted that he was on the commission when the 2017 survey was conducted he recalls the primary goal at the time was to enhance public knowledge of problem gambling issues and to generate more resources to fight problem gambling. Chairman Moses asked if the 2025 survey was consistent with that goal. Mr. Rogers responded that he believes so based on the recommendations that have come from the survey which include increased tools and public information around gambling risks and harms.
- Commissioner Turnquist noted that Mr. Rogers’ mentioned that the voluntary exclusion program had been changed to include a five-year exclusion period and asked if that was done by agency or rule. Mr. Rogers explained that it was done by the agency through a change in the language of the exclusion agreement.

Director of Gambling DJ Lopez reported:

- Director of Casino Operations Rick Wilson has been in contact with the chief of police in Park City with regard to the facility’s opening. KRGC agents will also be onsite.

- Chairman Moses asked if the protocol was for Director Wilson to make the determination on whether to contact the sheriff's office for additional support. Executive Director Brownlee responded that the jurisdiction responsibility is Park City, so they will be the first contact. Requesting additional support from the sheriff will be at chief of police for Park City's discretion.
- Industry stakeholders have requested several regulation and statutory edits. KRGC staff are currently evaluating current regulation and categorizing the proposed edits from stakeholders. One of those proposed edits would be added language to the definition of a Kansas-domiciled horse and another edit is to interjecting invitro fertilization into the regulation. It is going to require extensive research on KRGC's part to make sure the agency is being thorough in the review and fair to all stakeholders before we enact any of the suggestions.
- Commissioner Turnquist asked if KRGC may be the entity who submits the legislative request rather than the horse association trying to introduce language. Director Lopez noted that historically the agency has remained neutral on legislation, but if a request was made it could be explored.
- Director Lopez remains in contact with stakeholders and is in the process of scheduling meetings for later this month or early September. Statutory edits are a little more complicated and that it requires legislative action. Director Lopez has encouraged stakeholders to start a dialog with their senators and representatives to the possibility of getting these edits passed into law.
- Director Lopez has met with the Eureka Downs General Manager Mike Weiss and toured the track and building. General Manager Weiss has brought in a track expert to assist with direction in working the track. In the next few weeks, a survey of the track will be completed so that they can move onto the next phase. KRGC and General Manager Weiss are of the same opinion that the priority is to ensure the track is safe for the horses, the riders, and in general. Part of the tour included the concourse building, Director Lopez commented that he was surprised at how good of shape it was. The roof has been replaced, but there remains a lot of work to bring the building up to code. In addition to other projects. Some of those projects are barns, some barns can be repaired and cleaned, some need to be torn down. The paddock, race office, and jockey room are still standing but is going to need a major overhaul.
- The big question is when will racing start back up. The answer is uncertain. After speaking with General Manager Weiss the goal was October or November of 2026, but he advises that date is not set in stone because of all of the obstacles to overcome. One of the biggest

obstacles being funding. The association was given a \$2M grant from the state to assist with get racing back up and going, however with the number of projects they are facing that grant is not enough to cover everything. The track will need to rely on funds received from a tax imposed on the HHR facility to supplement the ongoing renovations. A 2026 return of live racing might be a bit aggressive, but not out of the question, but a more realistic timeframe may be to begin in 2027.

- Commissioner Turnquist asked if the \$2M grant was issued in the previous session. Director Lopez responded that it was two sessions ago. Commissioner Turnquist commented that there is a possibly that if the legislature learns that was not adequate they could allocate more funding. Director Lopez noted that he did discuss private financing with General Manager Weiss and that is not in the works.
- Director Lopez indicated to General Manager Weiss that KRGC will do everything the agency can to work with the Division of Budget and the Department of Administration to expedite funds when they become available with the understanding that the agency has certain statutory and regulatory obligations.
- Chairman Moses asked with the anticipated opening of the HHR facility in December is the agency where it needs to be regarding any rules or regulations. Director Lopez confirmed the agency is where it needs to be with the current MOU in place and the KRGC Legal team is working through the regulatory process. Chairman Moses asked if there was anything remaining to be done that would require commission action. Director Lopez responded not for opening; the facility could open tomorrow if they were ready.

Executive Director Brownlee reported:

- KRGC staff congratulate Commissioner Jones. Governor Kelly reappointed Commissioner Jones for another four-year term on the Kansas Racing and Gaming Commission. The full legislature will need to reconfirm the reappointment during session.
- Academica.edu has published an article written by Dennis Bachman in their journal. The article deals with how victims are lured into cyber-security activity via virtual reality. Academica.edu is an educational platform which shares and explores research papers on a multitude of different topics.
- Nebraska Racing and Gaming Commission is sending some of their investigators to KRGC to receive some training. Their personnel responsible for backgrounds has recently left and Nebraska is re-employing individuals to do backgrounds.
- Recognizing the growing threat of off-shore gambling in and around our country a coalition of attorneys general have called upon the

Department of Justice to take some action against illegal off-shore gambling operators. Among those attorneys general, the Kansas attorney general is a part of the coalition.

- Missouri voters last year rejected plans to approve a commercial casino in the Lake of the Ozarks area. The Osage Nation have been interested in a casino in the Lake of the Ozarks area for themselves and are moving forward with plans for a tribal casino, if they can get 29 acres there designated as land and trust. They have recently released renderings for a casino there that includes a 150-room hotel, outside pool complex, five different eating areas, and convention space. Their proposal is currently being reviewed by the Bureau of Indian Affairs as part of the decision to take that 29 acres into federal trust.
- The HHR regulations continue in process in the state's review system. They currently reside with review within the attorney general's office. So far, the attorney general has approved sixteen of the agency's HHR regulation, there are still another twenty-one that are within their review process. Eleazar from the KRGC Legal department is the lead person. Regardless of whether the regulations are approved in time or not, because of the memorandum of understanding between KRGC and the HHR facility we are ready to move forward.
- The racing industry in Kansas has been trying to get live horse racing revived for a number of years. With the passage of the HHR laws that has added fuel to their position, and they can now see a light at the end of the tunnel because of the funding they might get from the HHR facility. Director of Gambling DJ Lopez has been spending a lot of time in meetings and communication with horse industry leaders. KRGC staff shares their anxiety to get live racing started but for many of them their excitement for live horse racing returning to Kansas is overshadowing the reality of what it takes to get there. So that commissioners have an idea of what is to come, commissioners are sometimes contacted and encouraged, or even pushed, to try to take action immediately to change KRGC regulation or rule that relate to live horse racing. The reality is that horse racing is still at least a year and half, maybe two years away, before we even have a facility that will accommodate live horse racing. That being said, there is still plenty of time to make the necessary plans to support live horse racing in Kansas. Executive Director Brownlee and Director Lopez have several meeting coming up to collect more information from the enthusiast around Kansas. Executive Director Brownlee has pledged to industry leaders that KRGC will not in any way hold up progress toward live horse racing startup. KRGC staff is fully aware of what needs to be done, fully aware of the progress towards a functional racetrack, and will make sure that those timelines intersect.

- Chairman Moses commented that to ensure a consistent message being communicated to those outside the agency he encourages all commissioners to follow the practice he has developed as chair, when he is contacted by someone outside the agency on any issue, before engaging in a conversation direct them to the Executive Director Brownlee and let Executive Director Brownlee filter the request to dialog with a commissioner. This way Executive Director Brownlee and Director of Gambling Lopez can address it and if Executive Director Brownlee feels it would be helpful to have the commissioner present then Executive Director Brownlee can coordinate that. Chairman Moses encourages other commissioners to follow that practice otherwise the commission risks having inconsistent messages being sent out, and, or, those trying to get an agenda through may try engage the commissioner into discussion and commitments that are inconsistent with what staff is wanting to do.
- The past week two employees were promoted to supervisory positions. The KRGC supervisor at the Kansas Star facility left to go to work in the private sector in Oklahoma. Tyler Lewellen has been promoted to be the supervisor at the Kansas Star facility and has been with the agency since the facility opened. Aaron Harvey has been the supervising agent at the Boot Hill office and is transferring to be the supervisor at the HHR facility. Rebecca Azua has been promoted to the supervisory position at the Boot Hill office. KRGC staffing at Gilley's will consist of seven enforcement agents, besides the supervisor, one licensing officer, and an auditor. KRGC has identified three existing enforcement agents that would like to transfer to the HHR facility, those will be accommodated. KRGC has made an employment offer to a licensing officer and has conducted interviews for the remaining enforcement officer positions and expect to make conditional employment officers early next week. During those interviews, KRGC found enough qualified candidates to fill the vacant positions. All of those applicants need to go through the agency backgrounding process before the agency makes a permanent offer of employment. KRGC is in the process of accepting applications for the auditor position, those interviews will be forthcoming. This week two enforcement officers were moved to the illegal gaming unit to assist with sports wagering investigations as well as the illegal electronic games that are blossoming around the state. Executive Director Brownlee said that two additional enforcement agents are not going to make a dent in the illegal games that are coming around Kansas. Illegal gaming is getting a lot more press recently so the agency is trying to do more to get in a position where the agency can deal better with some of that.

- During the September commission meeting, Director of Administration, Audit, and Finance Brandi White will present the budget for approval. The commission will also hear from Kansas Crossing's parent company on a new financial proposal.
- The next commission meeting is scheduled for September 12<sup>th</sup> in Topeka. Commissioner Fleming will likely not be available for the meeting.
  - Chairman Moses said that he looked forward to a meeting at the completed Gilley's and asked if it would be possible to have a commission meeting hosted there when they are ready. Executive Director Brownlee said that is what has been done historically with the casinos and that KRGC staff will work with Gilley's management to coordinate.
  - Chairman Moses asked if the meeting could be moved to 9:00am. Executive Director Brownlee confirmed that could be done.

MOTION, EXECUTIVE SESSION;  
CONFIDENTIAL BACKGROUND REPORTS  
(J.1.)

Commissioner Fleming (Turnquist) moved that the Commission go into executive session for the purpose of reviewing confidential background reports presented today by the commission's security division. In addition to the commissioners, the confidential background reports portion included the executive director, general counsel, director of security, licensing, and backgrounds, and IT for consultation as needed. The total time for the executive session was anticipated to be five (5) minutes until 11:14 a.m. No action is to be taken in executive session, and the subjects discussed are to be limited as previously described. A full record of this motion is to be maintained as part of the permanent record of the Kansas Racing and Gaming Commission. At the conclusion of the executive session, the meeting is to be continued in open session. The motion carried 4-0, and the meeting was adjourned to executive session at 11:08 a.m.

RECONVENE  
(J.2.)

The commission meeting returned to open session at 11:14 a.m. with Chairman Moses, Commissioner Jones, Commissioner Turnquist, and Commissioner Fleming present.

MOTIONS ON LICENSE APPLICATIONS  
(K.)

Commissioner Turnquist (Jones) moved to *deny three* license applications and *approve the 258* license applications from the August 15, 2025, list of background reports referred to the commission for action. The motion carried 4-0.

OTHER BUSINESS  
(L.)

There were no other items for discussion or motion.

ADJOURNMENT  
(M.)

Chairman Moses stated that the September 12, 2025, commission meeting will begin at 9:00 a.m. for an in-person meeting at the Eisenhower State Office Building in Topeka, Kansas.

Commissioner Jones (Fleming) moved to adjourn the meeting. Motion passed 4-0. The meeting was adjourned at 11:16 a.m.

SUBMITTED BY:

Larry Turnquist  
Larry Turnquist  
Secretary

APPROVED BY:

David Moses  
David Moses  
Chairman

