

KANSAS RACING AND GAMING COMMISSION

MINUTES – APRIL 17, 2026

CALL TO ORDER (A.)

Chairman David Moses called the April 17, 2026, meeting to order at 10:00 a.m. The meeting was held at the Eisenhower State Office Building in Topeka, Kansas. Notice of this meeting was given to the public via the KRGC and Public Square websites and the agency's social media pages. Commissioners Brandon Jones, Larry Turnquist, Mike Fleming, and Natalie Haag were also present. Others present included Executive Director Don Brownlee, General Counsel James Bain, Director of IT&C-s Dennis Bachman, Director of Security, Licensing, and Backgrounds Roger Bailey, Director of Casino Operations Rick Wilson, Government Relations Manager Randy Evans, Director of Administration, Audit, and Finance Brandi White, and other staff.

MOTION, APPROVE AGENDA (B.)

Commissioner Fleming (Jones) moved to approve the agenda as amended. Motion carried 5-0.

MOTION, APPROVE March 13, 2026 MEETING MINUTES (C.)

Commissioner Jones (Haag) moved to approve the minutes of the March 13, 2026 meeting. Motion carried 5-0.

MOTION, APPROVE CONSENT AGENDA (D.)

Commissioner Haag (Fleming) moved to approve the consent agenda (five items). Motion carried 5-0.

LOTTERY GAMING FACILITY REPORTS/ITEMS; BOOT HILL CASINO & RESORT (E.1.a.)

Ryan Deutsch, General Manager, reported:

- March 2026 revenue numbers compared to March 2025:
 - Total gaming revenue decreased 11.68%
 - Total slot revenue was down 11.52%
 - Table games revenue was down 13.01%
- March 2026 Sports Wagering revenue numbers
 - Retail Sportsbook Revenue \$44,079.00
 - Up 120.10% from March 2025.
 - Handle was \$198,550, down 59.85%
 - Hold was up 448.15%
 - Digital Sportsbook Revenue: \$5,900,779.00
 - Up 63.46% from March 2025
 - Handle was \$82,057,442, down 18.94%
 - Hold was down 48.89%
- Upcoming Events and Promotions:
 - Cash Case Countdown – Saturdays in April with Grand Prize Drawing on April 25
 - Double Free Play – Fridays in April
 - Smart Watch Giveaway – April 12
 - Point Payback – Sundays, April 19 and April 26
 - Double your Jackpot – April 24

- Blackjack Tournament – April 18
- Food & Beverage Specials
- Upcoming Entertainment & Events
 - Southwest Storm Arena Football – March 28, April 4, April 11, May 9, May 23
 - Nitty Gritty Dirt Band – June 7
 - Aaron Lewis – June 20
 - Flatland Cavalry – July 25
- General Manager Deutsch noted that the attendance numbers to UWA published by the city and county were down about 40% compared to the previous year. The decrease in attendance is attributed to a downturn in the local economy.

LOTTERY GAMING
FACILITY
REPORTS/ITEMS;
KANSAS STAR
(E.2.a.)

Alli Kuplen, General Manager, reported:

- March 2026 revenue numbers compared to March 2025:
 - Total gross gaming revenue was down 6.7%.
 - Total slot revenue down 2.8%
 - Table games revenue down 26.9%
- March 2026 Sports Wagering revenue
 - Retail Sportsbook Revenue \$163,700.00.
 - Up from March 2025's loss of \$7,200.00.
 - Digital Sportsbook Revenue: \$5,700,000.00
 - Up from March 2025's revenue of \$4,500,000.00.
 - Total digital handle was \$67.2M.
- March 2026 Sports Wagering
 - The total handle in retail was \$1,357,677 for March.
 - The handle was led by Basketball at 69%. This was followed by Hockey at 12%, Baseball at 8%,
 - The largest wager at retail was a \$60,000 straight wager on the Boston Celtics money line over the
 - Minnesota Timberwolves on 3/22. That wager was a loss
 - Fan Duel to Kansas Star retail sportsbook transition went live March 31st.
- Upcoming Events and Promotions:
 - Double Down | Friday and Saturdays in April | 10am -11:59pm
 - Sit & Go Slot Tournament | Thursday, April 2, 9, 16, 23, 30| 5pm - 8pm
 - Golf Umbrella Gift Giveaway | Friday, April 3 | 4pm - 9pm
 - Amy Miller Sheet Set Gift Giveaway | Friday, April 10 | 4pm - 9pm
 - Amy Miller Pillows Gift Giveaway | Friday, April 17 | 4pm - 9pm
 - Amy Miller Comforter Gift Giveaway | Friday, April 24 | 4pm – 9pm
 - Grab Bag Gift Giveaway | Friday, May 1 | 4pm – 9pm
 - April Showers Hot Seats | Saturday, April 4 & May 2 | 5pm -10:30pm
 - Emerald Tier Gift | Saturday, April 18 | 4pm – 9pm
 - \$25K Cash Storm Table Games Promotion | All month long
- Upcoming Entertainment & Events:
 - Reptile Expo | Arena | Friday, April 10 – Sunday, April 12
 - Titanium Tier Renewal | Ballroom | Saturday, April 11
 - Marauders Car Show | Arena | Saturday, April 17
 - Onyx Tier Renewal | Arena | Saturday, April 25
 - Global – new casino floor bar and lounge
 - The Banned | April 3-4 | 9pm – Midnight

- DJ Cadence | April 10-11 | 9pm – Midnight
- Annie Up | April 17-18 | 9pm – Midnight
- Alan & Grant | April 24-25 | 9pm-Midnight
- Commissioner Turnquist asked how the cruise event went. General Manager Kuplen responded that the cruise itself went well but due to weather there were lodging issues.

LOTTERY GAMING
FACILITY
REPORTS/ITEMS;
HOLLYWOOD
CASINO AT
KANSAS
SPEEDWAY
(E.3.a.)

Lydia Garvey, General Manager, reported:

- March 2026 admissions were down 12.6% compared to March 2025
- March 2026 revenue numbers compared to March 2025:
 - Total gross gaming revenue increased 0.4%
 - Slot revenue increased 1.1%
 - Table games revenue decreased 5.5%
- March 2026 Sports Wagering revenue numbers
 - Retail Sportsbook Taxable Revenue: \$119,843.00
 - Down 8.1% compared to March 2025.
 - Retail Sportsbook handle in March was \$1.6M, a decrease of 63%
 - Retail Sportsbook: Top Sports
 - College Basketball was 59% of handle
 - NBA was 13% of handle
 - NHL was 4% of handle
 - Digital Sportsbook Taxable Revenue: \$445,232.00
 - Up 425% compared to March 2025.
 - Platform Sportsbook handle in March was \$6.7M, a decrease of 34%
 - Digital Sportsbook: Top Sports
 - College Basketball was 41% of handle
 - Table Tennis was 18% of handle
 - NBA was 14% of handle
 - General Manager Garvey noted that both the retail and online sports books had a substantial decrease in March Madness and NCAA Basketball handle since Missouri launched sports wagering.
- Recent/Upcoming Events and Promotions:
 - April 18-19 – NASCAR Spring Race Weekend
 - April 18 – Day of Winners
 - April 19 – AdventHealth 400 Even or Odd Drawing
 - April 25 – Pick, Pull & Win
 - May 1 – Take It or leave It
- Chairman Moses asked how the development is progressing. General Manager Garvey responded that the developer has submitted the final plan to the Unified Government. If that is approved, the developer would break ground later this year. Also, coming up next week, there are onsite meetings with the developers and Marriott for branding and interior design.

LOTTERY GAMING
FACILITY
REPORTS/ITEMS;
KANSAS
CROSSING CASINO

Jeff McKain, General Manager, reported:

- March 2026 admissions down 10% compared to March 2025
- March 2026 revenue numbers compared to March 2025:
 - Coin in was down 2.2%
 - Table games was down 19%

(E.4.a.)

- Net gaming revenue was up 2.1%
- March 2026 Sports Wagering revenue numbers
 - Retail Sportsbook Taxable Revenue: \$111,326.00
 - Down compared to March 2025's revenue of \$142,612
 - Retail wagers were up 23%.
 - Digital Sportsbook Taxable Revenue: \$3,284,881.00.
 - Up compared to March 2025's revenue of \$1,684,866.00
 - Digital wagers were up 13%
 - Highest winning wager won \$16,900 on NCAA Basketball North Carolina vs. Clemson
 - Top Sports for the Retail Sportsbook by Handle
 - NCAA Basketball
 - NBA
- Top Sports for the Retail Sportsbook by Handle
 - NCAA Basketball
 - NBA
- Events and Promotions:
 - March
 - Kiosk games on Mondays and Tuesdays.
 - *Camp 49* promotions every Wednesday.
 - Casino Hot Seats on Fridays.
 - *Shamrock Riches* promotion on Saturdays.
 - Casino gifts on Sundays.
 - Corral events include Lorrie Morgan 7th, JUMP 14th and Kentucky Headhunters 28th.
 - April
 - Kiosk games on Mondays and Tuesdays.
 - *Camp 49* promotions every Wednesday.
 - Casino Hot Seats on Fridays.
 - *Max Bet Free Spins* promotion on Saturdays.
 - Casino gifts on Sundays.
 - Corral events included That Area Rock Show 4th and Lita Ford 25th.

HISTORICAL
HORSE RACING
FACILITY
LICENSEE
REPORTS/ITEMS;
GILLEY'S (E.5.a.)

Brent Pritchett, General Manager, reported:

- General Manager Pritchett introduced himself as the new General Manager for Gilley's.
- For the month of March 2026, Simulcast (Parimutuel) wagering as defined by the Kansas Racing and Gaming Commission produced a total takeout of \$54,805.00 with a total handle for simulcast at \$265,138.10.
- Historical Horse Racing Machines recorded a total handle of \$31,942,117.00.
- Patron count for the month of March was 52,852.
- Upcoming Promotions:
 - April:
 - Weekly Hot Seats Promos
 - New Member Sign-up Offer + Bounce Back + Loyalty Rewards

- 2X Hatch Entries Fridays
- 'Hatch Your Luck' Drawings for 65" TVs – Saturdays 9 PM
- Ultimate Fire Link Hot Seat – Easter Sunday
- Sizzling Sunsets – Mondays & Wednesdays – Up to \$5,000 in giveaways
- Spin to Win – Tuesdays & Thursdays – Up to \$5,000 in giveaways
- Big Wheel Fridays – Chance to win up to \$15,000 throughout the day
- Upcoming Entertainment and Events
 - April:
 - Easter Sunday Special Brunch – 10:30 AM to 2:30 PM
 - Easter Family Day – Egg Hunt at 2 PM, Easter Bunny 1–3 PM
 - Sundays – Brunch 10:30 AM to 2:30 PM
 - Mondays – Karaoke Night 8 PM
 - Tuesdays – Sundown Social (18+), Ozzie’s Happy Hour: \$2 Drafts (Busch/RDR) & Hot Dogs
 - Wednesdays – Ladies Night with Bull Riding Competitions 8 PM
 - Thursdays – Prime Rib Special, Beginner Dance Lessons 7 PM, Live Music 8 PM
 - Fridays – Intermediate Dance Classes 7 PM, Live Music 8 PM
 - Saturdays – Couples Swing Dance Lessons 6 PM, Boots & Beats 7 PM, Live Music 8 PM
 - General Manager Pritchett noted that the facility will be going to a new format that will include live music seven days a week.
- Chairman Moses asked for a brief summary of General Manager Pritchett’s gaming career. General Manager Pritchett explained that he started in the gaming industry back in the early 1990s as a part-time blackjack dealer with Harrah’s Entertainment and then with Caesar’s. General Manager Pritchett said that his stint with Caesar’s lasted about 27 years, opening up several properties with them. General Manager Pritchett helped with opening the Prairie Band Casino and was there for about nine years. That career path awarded General Manager Pritchett with experience in slot operations, table game operations, cage operations, casino bars, with overlay into marketing. General Manager Pritchett explained he was a part of a layoff in 2020 in response to COVID. General Manager Pritchett said he then joined WarHorse Gaming in Nebraska and was with them for about three years and helped open their first casino in Lincoln. After that, General Manager Pritchett joined Tin Lizzie in Deadwood, South Dakota as their general manager. After about a year, for personal reasons, General Manager Pritchett moved back to the Omaha metro area. Afterwards, this opportunity came through. Chairman Moses asked if during General Manager Pritchett’s time with the Prairie Band Casino he had worked with the current Kansas State Gaming Executive Director Kala Loomis. General Manager Pritchett explained that he ended working at that facility in 2006. Executive Director Loomis noted that she took her position in 2006.
- Commissioner Fleming asked if the facility has needs regarding non-leadership staffing. General Manager Pritchett said that he has learned that there has been some turnover, but it is levelling out. Further explaining, that the facility is right sizing the level of staff needed for appropriate operations; it’s more of noting the critical times of business and then matching the scheduling to that. There is more turnover in the food and beverage positions. The gaming floor staff is pretty stable. There is some turnover in

security and surveillance. Leadership roles are realigning with who is there and redefining what their role is and how it is covered.

Jeff Longwell, Chairman of Gilley's Cares, reported:

- The charity added about \$4,000.00 to their fund. The fund totals about \$38,000.00.
- The board voted for the first time to fund a group that does something special for 9/11 first responders. The board is still determining the process to obtain approval from the commission. The donation will be in the amount \$2,500.00.

COMMISSION
ITEMS – OLD
BUSINESS (F.1.)

There was no old business.

COMMISSION
ITEMS – NEW
BUSINESS
(G.1.)

There was no new business.

PUBLIC
COMMENTS (H.1.)

There were no public comments.

STAFF REPORTS
(I.1)

Garrett Rogers, Paralegal, reported on both the Voluntary Exclusion Program and Sports Wagering Exclusion Program statistics for the month of March 2026, as well as the Quarterly Illegal Gambling Report.

Government Relations Manager Randy Evans reported:

- The bill regarding the Kansas Indoor Clean Air Act did not receive any hearings. Mr. Evans anticipates that it will be reintroduced next year.
- The bill regarding grey machines within gas stations was introduced but did not receive a hearing. Mr. Evans said he has heard the bill will be reintroduced and at a minimum receive a hearing.
- The bill regarding agency auditors for the Senate and House passed both houses. It was vetoed by the Governor; however, the legislature overrode the veto. Starting July 1st, both houses will have a full-time auditor to review agency spending. The auditors will have access to the state agency payment system to audit spending.
 - Commissioner Fleming asked if the auditors would review the same agencies just separately. Mr. Evans responded that they could. Commissioner Fleming asked if the auditors determine who and when they audit. Mr. Evans confirmed they do and explained that the Senate President will appoint the Senate's agency auditor and the Speaker of the House will appoint the House's agency auditor.

- The bill referred to as the “Halo Act” regarding a 25-foot parameter around law enforcement officers while they are dealing with a suspect or adversary. Mr. Evans explained that it would be a misdemeanor, up to \$1,000 fine, and up to six months in jail.
 - Chairman Moses asked how broadly the legislation applies; does it involve KRGC agents. Mr. Evans confirmed that it does. Chairman Moses noted that the reason for his asking is because he read an article quoting an expert who provided testimony that the bill is unconstitutional, so he was curious if the bill language had enough specificity to avoid any constitutional issues. Mr. Evans responded that he was at the hearing and that he believed the expert was a representative of the media who believe that without an exemption for media personnel the legislation would be unconstitutional.
- The bill regarding antique slot machines passed the Senate but did not have a hearing in the House. Mr. Evans anticipates that the bill will be reintroduced next year.
- The bill regarding KRGC’s sports wagering regulations passed both the House and Senate and was signed by the Governor. There are two minor steps left before the regulations receive final ratification. General Counsel Bain explained that once the signed bill is enrolled and published in the Kansas Register, KRGC can schedule the final public hearing, 60-days notice must be provided. By the time the signed bill is published and KRGC can issue a notice of final public hearing, the public hearing will be held during the July 17th commission meeting. In between now and then are the public comment opportunity and the Joint Committee on Administrative Rules and Regulations to make their comments and receive public comments. On July 17th there will be an opportunity for that joint committee to make comments, after this commission presumably adopts the regulations on July 17th, there will be one last opportunity for the joint committee to comment. After that, the final regulations will be published and enrolled.
- Commissioner Turnquist asked if there was to be an amendment to the regulations what would be the process then. General Counsel Bain responded that the amended regulation that would need approval from the Department of Administration and Attorney’s General Office but could skip the legislative ratification because presumably any amendment would not change the economic impact of the regulations.

Director of Gambling DJ Lopez reported:

- As commissioners have heard, Gilley’s is undergoing a transitional period in management. KRGC staff have had meetings with Mr. Pritchett educating him on who the KRGC is, why it is here, and what it does. Staff will continue working with General Manager Pritchett on any MOU, policy, or SOP going forward. General Manager Pritchett is aware of the weekly status meeting and agrees it is a great way to communicate any issues.

- A contract has been signed between the Greenwood County Fair Association and Andale Construction for track surface work. There were a couple prerequisites set out by Andale prior to surface work beginning, such as the remainder of the safety rail being removed, any rodeo items removed, any light poles or power poles need removed and their electrical service terminated. All of that work is being done by volunteers as a cost-saving measure. There is a meeting scheduled between the Fair Association and Andale Construction for April 23rd for final preparation for equipment to move in and begin track surface work. According to Andale Construction track surface work should be completed in four months, barring any delays. A Duralock safety rail for the track has been ordered. Once the track surface work has been completed the new safety rail will be installed. Volunteer work continues in the barn areas, jockey room, racing office, and KRGC licensing office.
- An initial review of applications from the Greenwood Fair Association, board members, and Michael Weiss, along with a budget proposal for capital improvements and operational costs is complete. Director Lopez said he plans to coordinate with General Counsel Bain to ensure that KRGC is dotting its i's and crossing its t's.
- Eureka Downs is still shooting for a 3rd quarter eleven-day race meet. KRGC stands ready whenever Eureka Downs and the Greenwood County Fair Association are ready to race.
 - Chairman Moses asked once live racing is up and running will the facility provide a monthly report. Director White responded that the county fairs will not provide a monthly update due to the frequency of activity. Director White imagines there will be something preemptive and likely post-event report. Director White explained that they are required to do an annual audit when the county fairs are active. There will be some activity, but it will not be monthly.
- There is a total of 269 total Kansas-bred registrations. Previously, Commissioner Jones asked if the quarter horses were still dominating the program, they are. There are 222 quarter horses, 42 thoroughbreds, and five paints.
- Last month commissioners were briefed on a criminal indictment involving an individual by the name of Mr. Lam. This investigation was conducted by the KRGC Criminal Investigation Unit in conjunction with the Kansas Attorney General's Office. Mr. Lam has had a bond hearing and continues to remain out on bond. The case is now set for status conference hearing on May 15th at 10:00am.
- Another case Derrick Stubblefield was arrested and charged with seven felony counts of proxy betting, which is level eight non-person felony. Mr. Stubblefield had a preliminary hearing on April 15th which he was bound over on all counts. This case is now set for status hearing on May 14th at 10:00am.

Director of Administration, Audit, and Finance Brandi White reported:

- Regarding the KRGC budget, in conference the agency's \$100K enhancement for HHR did get reinstated. The budget was approved as submitted.
- In March KRGC expenditures and obligations, the agency made a transfer of HHR revenue funds. The transfer was approximately \$668,987.66. About \$196,550.55 went to Horse Breeding Development fund, about \$461,544.71 went to the Horse Fair Benefit fund, about \$10,892.39 to the State Gaming Revenue fund. Director White noted that the Gilley's report on KRGC letterhead shows the fund balance as of the March date for each of those funds because there has been no disbursement from those funds.
- Chairman Moses noted that Gilley's charity board voted to award money to a charity and asked if the KRGC must now go through an approval process for that donation. Director White confirmed that the commission does have to approve the charitable donations and that the approval process is being ironed out and will be implemented quickly.

Executive Director Brownlee reported:

- KRGC staff joins commissioners in welcoming General Manager Pritchett and look forward to working with him and Gilley's staff.
- The next meeting is scheduled for May 15th at 10:00 a.m. here in Topeka at the Eisenhower State Office Building.

MOTION,
EXECUTIVE
SESSION;
PERSONNEL
ISSUES
(J.1.)

Commissioner Fleming (Haag) moved that the Commission go into executive session for the purpose of discussing personnel matters on non-elected personnel presented today by the commission's executive director. In addition to the commissioners, the personnel matters portion will include the executive director and general counsel. The total time for the executive session was anticipated to be fifteen (15) minutes until 11:00 a.m. No action is to be taken in executive session, and the subjects discussed are to be limited as previously described. A full record of this motion is to be maintained as part of the permanent record of the Kansas Racing and Gaming Commission. At the conclusion of the executive session, the meeting is to be continued in open session. The motion carried 5-0, and the meeting was adjourned to executive session at 10:45 a.m.

RECONVENE
(J.2.)

The commission meeting returned to open session at 11:00 a.m. with Chairman Moses, Commissioner Jones, Commissioner Turnquist, Commissioner Fleming, and Commissioner Haag present.

MOTION,
EXECUTIVE
SESSION;
CONFIDENTIAL

Commissioner Haag (Turnquist) moved that the Commission go into executive session for the purpose of reviewing confidential background reports presented today by the commission's security division. In addition to the commissioners, the confidential background reports portion included the executive director, general counsel, and director of security, licensing, and backgrounds. The total time for the

BACKGROUND
REPORTS
(J.3.)

executive session was anticipated to be fifteen (15) minutes until 11:16 a.m. No action is to be taken in executive session, and the subjects discussed are to be limited as previously described. A full record of this motion is to be maintained as part of the permanent record of the Kansas Racing and Gaming Commission. At the conclusion of the executive session, the meeting is to be continued in open session. The motion carried 5-0, and the meeting was adjourned to executive session at 11:01 a.m.

RECONVENE
(J.4.)

The commission meeting returned to open session at 11:16 a.m. with Chairman Moses, Commissioner Jones, Commissioner Turnquist, Commissioner Fleming, and Commissioner Haag present.

MOTIONS ON
LICENSE
APPLICATIONS
(K.)

Commissioner Turnquist (Jones) moved to *deny six* license applications, *conditionally approve one* license application, and *approve the remaining 186* license applications from the April 17, 2026, list of background reports referred to the commission for action. The motion carried 5-0.

OTHER BUSINESS
(L.)

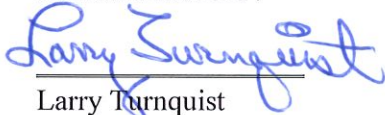
There were no other items for discussion or motion.

ADJOURNMENT
(M.)

Chairman Moses stated that the May 15, 2026, commission meeting will begin at 10:00 a.m. for an in-person meeting at the Eisenhower State Office Building in Topeka, Kansas.

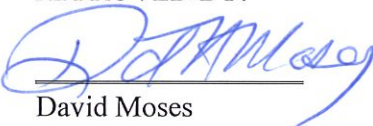
Commissioner Haag (Fleming) moved to adjourn the meeting. Motion passed 5-0. The meeting was adjourned at 11:19 a.m.

SUBMITTED BY:



Larry Turnquist
Secretary

APPROVED BY:



David Moses
Chairman