

KANSAS RACING AND GAMING COMMISSION

MINUTES – MARCH 13, 2026

CALL TO ORDER
(A.)

Chairman David Moses called the March 13, 2026, meeting to order at 10:00 a.m. The meeting was held at the Docking State Office Building in Topeka, Kansas. Notice of this meeting was given to the public via the KRGC and Public Square websites and the agency's social media pages. Commissioners Brandon Jones, Larry Turnquist, Mike Fleming, and Natalie Haag were also present. Others present included Executive Director Don Brownlee, General Counsel James Bain, Director of IT&C-s Dennis Bachman, Director of Security, Licensing, and Backgrounds Roger Bailey, Director of Casino Operations Rick Wilson, Government Relations Manager Randy Evans, Director of Administration, Audit, and Finance Brandi White, and other staff.

MOTION, APPROVE
AGENDA
(B.)

Commissioner Fleming (Jones) moved to approve the agenda as amended. Motion carried 5-0.

MOTION, APPROVE
FEBRUARY 13, 2026
MEETING
MINUTES
(C.)

Commissioner Jones (Haag) moved to approve the minutes of the February 13, 2026 meeting. Motion carried 5-0.

MOTION, APPROVE
CONSENT AGENDA
(D.)

Commissioner Haag (Fleming) moved to approve the consent agenda (five items). Motion carried 5-0.

LOTTERY GAMING
FACILITY
REPORTS/ITEMS;
BOOT HILL
CASINO & RESORT
(E.1.a.)

Ryan Deutsch, General Manager, reported:

- February 2026 revenue numbers compared to February 2025:
 - Total gaming revenue decreased 2.07%
 - Total slot revenue was down 3.09%
 - Table games revenue was up 6.08%
- February 2026 Sports Wagering revenue numbers
 - Retail Sportsbook Revenue \$3,282.00
 - Down 78.13% from February 2025.
 - Handle was \$122,529, down 62.14%
 - Hold was down 42.30%
 - Digital Sportsbook Revenue: \$6,597,763.00
 - Down 38.59% from February 2025
 - Handle was \$82,394,853, down 7.26%
 - Hold was down 34.65%
- Upcoming Events and Promotions:
 - Earn It. Fill It. Grill It – Every Friday in March
 - Beef Up Giveaway – Every Saturday in March
 - Slot Quest – Every Sunday in March
 - Double your Jackpot – March 27
 - Spring Break VIP Offers – March 15 – March 22
 - Food & Beverage Specials

- Upcoming Entertainment & Events
 - Nitty Gritty Dirt Band – June 7
 - Flatland Cavalry – July 25
- Commissioner Fleming asked if the facility is refurbishing and/or expanding the hotel. General Manager Deutsch explained they are not; they are partnering with a hotel developer to build a new hotel. The new hotel is a Best Western Glow that will be a 101-room hotel. The facility has an agreement with the hotel that they will control 30 of those rooms for ten years. Commissioner Fleming asked when the new hotel would open. General Manager Deutsch said that they are shooting for December 1st. They are currently 30 days ahead of schedule.
- Commissioner Turnquist asked if a live cow is brought to the facility as part of the beef promotion. General Manger Deutsch explained that they use a cow-shaped cut out.

LOTTERY GAMING
FACILITY
REPORTS/ITEMS;
KANSAS STAR
(E.2.a.)

Paul Stegner, Assistant General Manager, reported:

- February 2026 revenue numbers compared to February 2025:
 - Total gross gaming revenue was up 8.5%.
 - Total slot revenue up 6.6%
 - Table games revenue up 17.5%
- February 2026 Sports Wagering revenue
 - Retail Sportsbook Revenue \$253,400.00.
 - Down from February 2025’s revenue of \$261,600.00.
 - Digital Sportsbook Revenue: \$5,900,000.00
 - Down from February 2025’s revenue of \$10,700,000.00.
- February 2026 Sports Wagering
 - The total handle in retail was \$996k for February
 - There was \$167,675 wagered on the Super Bowl in retail.
 - The total handle wagered online was over \$54 million for February.
 - The handle was led by the Basketball at 67%. This was followed by NFL at 17%, UFC at 7%, and Hockey, Soccer, Tennis and Golf rounded out the handle.
 - The largest wager at retail was a \$75,000 straight wager on the San Antonio Spurs -6 over the Toronto Raptors on 2/25. That wager was a loss.
 - The largest winning wager at retail was a \$21,000 straight wager on the San Antonio Spurs -13.5 over the Los Angeles Lakers on 2/10. That wager paid out \$38,500.
 - Fan Duel to Kansas Star retail sportsbook transition is live March 30.
- Upcoming Events and Promotions:
 - Double Down | Friday and Saturdays in March | 10am -11:59pm
 - Sit & Go Slot Tournament | Thursday, March 5, 12, 19, 26 | 5pm - 8pm
 - Diffuser/Humidifier Gift Giveaway | Friday, March 6 | 4pm - 9pm
 - MasterChef Storage Containers Gift Giveaway | Friday, March 13 | 4pm - 9pm
 - Proctor Silex K-Cup Coffee Pot Gift Giveaway | Friday, March 20 | 4pm - 9pm
 - Brookstone Handheld Vac Gift Giveaway | Friday, March 27 | 4pm – 9pm
 - Bags of Fortune | Saturday, March 7 & 28 | 5pm-10:30pm

- VVIP Outdoor Extravaganza | Friday, March 20 – Sunday, March 22 | 10am – 10pm
- Upcoming Entertainment & Events:
 - USA Wrestling | Arena | Saturday, March 7
 - All-American Rejects | Arena | Saturday, March 14 | 3446 seating | Sold Out
 - Top Dance | Arena | Thursday, March 26 – Sunday, March 29
 - Global – new casino floor bar and lounge opened February 6
 - Llew Brown Band | March 6-7 | 9pm – Midnight
 - DJ Cadence | March 13-14 | 9pm – Midnight
 - Across the Pond | March 20-21 | 9pm – Midnight
 - The Source | March 27-28 | 9pm-Midnight
- Chairman Moses asked if the facility would be able to host basketball tournaments/games. Assistant General Manager Stegner responded that it would take some work to prepare the flooring, but it is possible. Chairman Moses asked if that has ever been considered. Assistant General Manager Stegner said that he knew, prior to his tenure, the facility hosted regional high school level basketball competitions but has not done so recently. Commissioner Jones asked if there was a score board at the facility. Assistant General Manager Stegner confirmed there is.

LOTTERY GAMING
FACILITY
REPORTS/ITEMS;
HOLLYWOOD
CASINO AT
KANSAS
SPEEDWAY
(E.3.a.)

Lydia Garvey, General Manager, reported:

- February 2026 admissions were down 7.7% compared to February 2025
- February 2026 revenue numbers compared to February 2025:
 - Total gross gaming revenue increased 11%
 - Slot revenue increased 10.9%
 - Table games revenue increased 11.5%
- February 2026 Sports Wagering revenue numbers
 - Retail Sportsbook Taxable Revenue: \$218,778.00
 - Down 89.6% compared to February 2025.
 - Retail Sportsbook handle in February was \$1.6M, a decrease of 66%
 - General Manger Garvey explained that this is primarily driven by the Super Bowl.
 - Retail Sportsbook: Top Sports
 - College Basketball was 35% of handle
 - NFL was 34% of handle
 - NBA was 10% of handle
 - Digital Sportsbook Taxable Revenue: \$180,579.00
 - Down 84% compared to February 2025.
 - Platform Sportsbook handle in February was \$4.7M, a decrease of 42%
 - Digital Sportsbook: Top Sports
 - College Basketball was 52% of handle
 - NBA was 20% of handle
 - NFL was 10% of handle
- Recent/Upcoming Events and Promotions:
 - March 6 - \$40,000 Lucky Clover Progressive Board
 - March 15 – Sunday Funday VIP Brunch
 - March 28 - \$30,000 Winner’s Party
 - April 2 – Race to Paradise

- April 11 - \$130,000 Egg-stravaganza
- April 18-19 – NASCAR Spring Race Weekend

LOTTERY GAMING
FACILITY
REPORTS/ITEMS;
KANSAS
CROSSING CASINO
(E.4.a.)

Jeff McKain, General Manager, reported:

- February 2026 admissions up 1.3% compared to February 2025
- February 2026 revenue numbers compared to February 2025:
 - Coin in was up 5.7%
 - Table games was down 7.8%
 - Net gaming revenue was up 2.3%
- February 2026 Sports Wagering revenue numbers
 - Retail Sportsbook Taxable Revenue: \$46,554.00
 - Up compared to February 2025’s revenue of \$13,496
 - Retail wagers were down 16%.
 - Digital Sportsbook Taxable Revenue: \$2,366,121.00.
 - Down compared to February 2025’s revenue of \$4,095,091.00
 - Digital wagers were down 19%
 - Top Sports for the Retail Sportsbook by Handle
 - NCAA Basketball was around 77% of handle next were NFL and NBA
 - Top Sports for the Retail Sportsbook by Win
 - NCAA Basketball
 - NHL
 - Olympics
- Events and Promotions:
 - February
 - Kiosk games on Mondays and Tuesdays.
 - *Camp 49* promotions every Wednesday.
 - VIP events on Friday the 6th and 20th.
 - *Sweethearts of Cash* promotion on Saturdays.
 - Casino gifts on Sundays.
 - Corral events include *Fool House* 7th, *Dueling Pianos* 14th, *Collin Raye* 21st and *The Mixtapes* 28th.
 - March
 - Kiosk games on Mondays and Tuesdays.
 - *Camp 49* promotions every Wednesday.
 - Casino Hot Seats on Fridays.
 - *Shamrock Riches* promotion on Saturdays.
 - Casino gifts on Sundays.
 - Corral events include *Lorrie Morgan* 7th, *JUMP* 14th and *Kentucky Headhunters* 28th.

HISTORICAL
HORSE RACING
FACILITY

Shane Bolender, Assistant General Manager, reported:

- For the month of February 2026, Simulcast (Parimutuel) wagering as defined by the Kansas Racing and Gaming Commission produced a total takeout of \$72,396.00.

LICENSEE
REPORTS/ITEMS;
GILLEY'S (E.5.a.)

- Historical Horse Racing Machines recorded a total handle of \$30,148,008.99.
- Patron count for the month of February was 55,852.
- Upcoming Promotions:
 - March:
 - Weekly Hot Seats
 - 2X Club Cash Thursdays
 - New Member Sign-up offer + Bounce back
 - "March into Millions" weekly drawing – Saturdays
- Upcoming Entertainment and Events
 - April:
 - Weekly Food & Beverage Specials
 - Friday March 13th Mickey Gilley's Birthday Party
 - St. Patrick's Day Drink and Food Specials
 - March Madness: Pop-A Shot Contest
 - Sundays- Brunch
 - Mondays- Karaoke Night
 - Tuesdays- College Night
 - Wednesdays- Ladies Night with Bull Riding Competitions
 - Thursdays- Beginner Dance Lessons and Live Music
 - Fridays- Intermediate Dance Classes and Live Music
 - Saturdays- Couples Swing Dance Lessons, Boots and Beats, and Live Music
 - May
 - Outdoor Amenities Opening – May
 - Kentucky Derby – May 2nd
- Commissioner Turnquist asked how the flow of patrons has been. Assistant General Manager Bolender responded that it has been steadily increasing every month. Now that the facility has a patron database, they were able to send out mailers, and they have seen a nice jump in visitation from that.

Jeff Longwell, Chairman of Gilley's Cares, reported:

- The charity currently has \$34,679.00, all from patron donations.
- No money has been spent at this time.

COMMISSION
ITEMS – OLD
BUSINESS (F.)

There was no old business.

COMMISSION
ITEMS – NEW
BUSINESS;
KANSAS
CROSSING CASINO
MATERIAL DEBT
TRANSACTION
APPROVAL
REQUEST
(G.1.)

Todd Allen, Kansas Racing and Gaming Commission financial investigator, presented the staff agenda memorandum regarding the Kansas Crossing Casino material debt transaction approval request. Mr. Allen recommended that the commission approve the material debt transaction.

Kevin Fowler, attorney with Frieden & Forbes, representing Peninsula Pacific Entertainment Development, the parent company of the facility manager for Kansas Crossing Casino, further explained the transaction approval request. Dustin Manternach, Chief Financial Officer for Peninsula Pacific Entertainment Development, LLC, assisted with the presentation and questions.

Commissioner Haag asked what kind of debt-service ratio the facility would have after this transaction. Mr. Manternach responded that on a pro forma basis once everything gets opened, about 4.4 times.

Chairman Moses asked for elaboration on why the transaction needs completed so quickly and what, if any, negatives the transaction could present. Mr. Manternach explained that the reason for moving quickly is due to multiple factors; the Manchester development is coming together really well, the performance in Kansas and New Hampshire over the last six months, and the financial markets themselves. There is a sense that if the transaction can be completed ahead of schedule it would allow the property to open sooner and generate more revenue. Regarding any negative, it would be the general risk of adding debt to any development.

Chairman Moses asked if the Manchester venture were to fail, what impact would that have on Kansas. Mr. Manternach responded that there are several other properties than Manchester and that in the event the venture failed, they would still be able to meet their debt service requirements.

Commissioner Haag asked if this transaction has to be approved by commissions in the other states where Peninsula Pacific Entertainment Development operates. Mr. Manternach confirmed that in Iowa they must get approval from the state's commission, which was obtained last week, and in New Hampshire they must only notify the commission of the transaction.

Commissioner Turnquist asked Financial Investigator Todd Allen if there was anything else he would like to add. Mr. Allen said that he believes that Peninsula Pacific Entertainment Development is a good company, they have been growing business for a long time, and that the growth of the business can help with other things, economies of scale. Over their many years, they have never had a default. Mr. Allen said that he feels that while they may be a little higher leveraged than where you would want a typical company to be, as a growing company they are well within an acceptable range. The credit agreement also sets up for minimal pay-back. At the end of the seven years, they will have to determine what they want to do in regard to refinancing. It is a good time to go after it and try to grow the company.

Commissioner Haag asked how long until Peninsula Pacific Entertainment Development reaches stabilization. Mr. Manternach said that Cedar Rapids will open in December, and they anticipate stabilization in three years, typically discount at 10% in those first years. Manchester is scheduled to open in mid-2028 and anticipate that it will ramp up quickly as the facility is already open and an existing database.

MOTION FOR
APPROVAL OF

Commissioner Turnquist noted that the commission has considered the Kansas Crossing Casino material debt transaction and believes the transaction would not

KANSAS
CROSSING
TRANSACTION
(G.2.)

deprive the facility manager of financial stability, nor would it adversely affect the financial condition of the Kansas Crossing Casino or negatively impact or cause default on Kansas Crossing Casino, or the gaming facility manager. Commissioner Turnquist (Fleming) moved to approve the Kansas Crossing Casino material debt transaction.

Motion to approve the material debt transaction request carried 5-0

PUBLIC
COMMENTS (H.)

There were no public comments.

STAFF REPORTS
(I.1)

James Bain, General Counsel, reported on both the Voluntary Exclusion Program and Sports Wagering Exclusion Program statistics for the month of February 2026.

Government Relations Manager Randy Evans reported:

- The bill amending the Kansas Indoor Clean Air Act continues to have no movement. No hearings have been held on this legislation.
- The bill that changes when a slot machine is considered an antique has had one hearing. The introducer of the bill testified, there were no questions from legislators. The change would make any slot machine previously manufactured fifty years or later an antique. Current law only considers machines manufactured prior to 1950 as antiques.
 - Chairman Moses asked General Counsel Bain if the passage of this legislation would have an impact on KRGC. General Counsel Bain responded that it would not.
 - Commissioner Turnquist asked what the current provision is regarding the number or years, or if it is just a date. Mr. Evans explained that currently it is a set year, 1950, and that the new legislation would include any machine manufactured over 50 years ago. Chairman Moses asked if manufacture dates are somehow affixed to the machine. Mr. Evans explained that the machines have a placard listing the manufacture date. Chairman Moses asked if that is easily manipulated. Mr. Evans responded that it may be. Mr. Evans clarified that regardless of the machine's age, it cannot be used for gambling. Commissioner Fleming asked who is seeking the amendment. Mr. Evans responded that it is Senator Blew and further explained that Senator Blew testified that she was introducing the bill on behalf of local law enforcement. Many estate sales were selling antique slot machines and the sheriff questioned whether that was illegal. Chairman Moses asked if the machines could still be used for gambling. Mr. Evans responded that it would be illegal gambling and further explained that current law makes possessing those machines a crime. Chairman Moses asked that if the bill passed then using these machines to gamble would still be a crime

but to have them as décor would be legal. Mr. Evans confirmed that was accurate. Commissioner Turnquist asked if the bill had moved out of committee. Mr. Evans responded that it has not.

- SB 516, regarding the grey machines and entertainment venues, has not had a hearing.
- HB2791, regarding a 3% excise tax on every sports wager that would be allocated to either a school district fund or a fund to lower the mill levy statewide, has not had a hearing. Commissioner Fleming asked who introduced the bill. Mr. Evans responded that it was Representative Awerkamp.
- SB502, regarding the ratification of the sports wagering regulations, has passed the Senate, 39-0, and it was introduced into the House earlier in the week. Yesterday a hearing was scheduled for Monday in the House Federal and State Affairs Committee. Chairman Moses asked if the Senate's vote was unanimous or if there was an abstention. Mr. Evans explained that a senator was absent from the vote. Commissioner Fleming asked if the legislature is still looking to adjourn on, or around, April 1st. Mr. Evans responded that he believes it will be a little later than that. Commissioner Fleming asked Mr. Evans if he believes that SB502 will be able to make it out of committee and be passed before the end of session. Mr. Evans said that he believed it would.

Director of Gambling DJ Lopez reported:

- Gilley's continues to move in the right direction. KRGC staff continues to work with Gilley's staff with regard to policy and procedures. KRGC staff has a status meeting tentatively scheduled for the week of March 23rd.
 - Commissioner Turnquist asked how the situation with the open floor to the gaming machines is going. Director Lopez responded that KRGC continues to monitor that. There are situations where individuals get on the floor, however Gilley's has taken a proactive approach to making sure that is not occurring. Recently, there was a situation regarding individuals who only spoke Spanish only. In response, Gilley's is recording their loudspeaker message that individuals under 21 years of age cannot be on the gaming floor in Spanish.
- No update regarding track work at Eureka Downs. The Greenwood County Fair Association chose to hold off on track work through the winter months. Track surface work is set to be sometime in March.
- Eureka Downs General Manager Michael Weiss indicated that things are progressing as scheduled and that he is reviewing contracts for operational services such as tote systems, photo-finish, and other logistical necessities with the eventual submission of the contracts to the Greenwood County Fair Association for approval.

- KRGC staff also is working on timelines and an operational plan. To address KRGC's logistical needs, the agency will request procurement for veterinary services, test lab services, stewards, and other needs. As of this morning, KRGC has received the application from Greenwood County Fair Association board members and General Manager Michael Weiss. Included in that application is a budget for capital improvements, short- and long-term goals, as well as operational costs to run those races. Staff will begin the review process as soon as possible.
- Eureka Downs is still shooting for a third-quarter 11-day race meet. KRGC stands ready to regulate that whenever Greenwood County Fair Association and Eureka Downs are ready to race. The Greenwood County Fair Association has a meeting this coming Monday at 6pm and Director Lopez will be in attendance to answer any questions on behalf of KRGC.
 - Chairman Moses asked what KRGC onsite staffing going to look like and can that be absorbed or will it increase costs. Director Lopez responded that KRGC is currently reviewing this logistically, but that KRGC will not have any additional staffing needs and will work within the current staffing parameters. Chairman Moses asked if that would spread other locations thinner. Director Lopez said that it would not and the schedules would be reviewed to ensure that they are staffed as needed. Director Lopez said that he anticipates primarily using Topeka staff.
- Over the past two months, Director Lopez attended the board meetings of both the Kansas Quarter Horse and Kansas Thoroughbred Associations. It was a great educational and networking experience.
- Kansas-bred registrations are at 243.
 - Commissioner Jones asked if the breed registry was still mostly quarter horses. Director Lopez said he would have to review the data and follow-up.
 - Commissioner Turnquist asked how much of an increase there has been. Director Lopez responded that six months ago there were about 50 horses registered and now it is just below 250 with several applications still in queue. Director Lopez said that he expects that number to continue to rise as live racing returns.
- Last month Executive Director Brownlee briefed commissioners on a criminal indictment on a former Kansas Star employee by the name Quah Kevin Lam. This investigation was conducted by the KRGC's criminal investigation unit in conjunction with the Attorney General's Office. Yesterday, Mr. Lam had a bond hearing in Sumner County, and it is now set for status conference.
 - Chairman Moses asked how much the bond was set at. Director Lopez responded that it was \$25,000. Chairman Moses asked if professional surety was required. Director Lopez confirmed it was.

Director of Administration, Audit, and Finance Brandi White reported:

- Last month after KRGC expenditures and obligations, the agency made a transfer of HHR revenue funds. The transfer was approximately \$124,000.00. About \$36,000.00 went to Horse Breeding Development fund, about \$86,000.00 went to the Horse Fair Benefit fund, about \$1,700 to the State Gaming Benefit fund. Director White anticipates that there will be a transfer for March, but KRGC is still working with the other agencies to get a consensus on exactly what that transfer will be.
 - Commissioner Turnquist asked why the transfer is an approximation. Director White explained that she did not include the small dollar amounts.

Executive Director Brownlee reported:

- Expressed his gratitude to staff members James Bain and Randy Evans for their work on the sports wagering regulation bill. That has been out there for a while and has been on hold for well over a year because of the recent law that legislators have to ratify regulations before they can be put in place. Although that legislation was passed, nobody really understood how that was going to take place. KRGC was the first agency to put this new requirement into play. James and Randy were instrumental in getting that put together and working with legislative leadership to develop the process that is going to take to get those approvals.
- Also recognized Director of Gambling DJ Lopez, he was asked again to represent gaming regulators at this year's Seton Hall Law School Gaming Conference. This is the second year he has presented at that conference. Obviously, they think he is doing a good job and recognize what a gem we have here in Kansas.
- The next meeting is scheduled for April 17th at 10:00 a.m. here in Topeka at the Eisenhower State Office Building.

MOTION,
EXECUTIVE
SESSION;
CONFIDENTIAL
BACKGROUND
REPORTS
(J.I.)

Commissioner Fleming (Jones) moved that the Commission go into executive session for the purpose of reviewing confidential background reports presented today by the commission's security division. In addition to the commissioners, the confidential background reports portion included the executive director, general counsel, and director of security, licensing, and backgrounds. The total time for the executive session was anticipated to be twenty-five (25) minutes until 11:20 a.m. No action is to be taken in executive session, and the subjects discussed are to be limited as previously described. A full record of this motion is to be maintained as part of the permanent record of the Kansas Racing and Gaming Commission. At the conclusion of the executive session, the meeting is to be continued in open session. The motion carried 5-0, and the meeting was adjourned to executive session at 10:55 a.m.

RECONVENE
(J.2.)

The commission meeting returned to open session at 11:20 a.m. with Chairman Moses, Commissioner Jones, Commissioner Turnquist, Commissioner Fleming, and Commissioner Haag present.

MOTIONS ON
LICENSE
APPLICATIONS
(K.)

Commissioner Turnquist (Haag) moved to *deny two* license applications and *approve the remaining 235* license applications from the March 13, 2026, list of background reports referred to the commission for action. The motion carried 5-0.

OTHER BUSINESS
(L.)

There were no other items for discussion or motion.

ADJOURNMENT
(M.)

Chairman Moses stated that the April 17, 2026, commission meeting will begin at 10:00 a.m. for an in-person meeting at the Eisenhower State Office Building in Topeka, Kansas.

Commissioner Haag (Fleming) moved to adjourn the meeting. Motion passed 5-0. The meeting was adjourned at 11:24 a.m.

SUBMITTED BY:



Larry Turnquist
Secretary

APPROVED BY:



David Moses
Chairman

